

**Wake County Board of Commissioners**  
**Joint Human Services Public Safety Committee**  
**May 30, 2017**  
**12:00 p.m.**  
**Wake County Justice Center Room 2800**

**Commissioners Present:**

Matt Calabria, Chair, Public Safety Committee  
John Burns, Vice-Chair, Public Safety Committee  
James West, Chair, Human Services Committee  
Jessica Holmes, Vice-Chair, Human Services Committee  
Sig Hutchinson

**Wake County Staff Present:**

Denise Hogan, Clerk to the Board; David Ellis, Deputy County Manager; Johnna Rogers, Deputy County Manager; Chris Dillon, Intergovernmental Relations Manager; Denise Foreman, Assistant to the County Manager; Regina Petteway, Human Services Director; Dara Demi, Communications Director; Bill Hart, Management Services Director, for the Sheriff's Office; Larry Wood, Chief of Staff, Wake County Sheriff's Office John Jackson, Detention Officer; Katherine Williams, Wake County Extension Director; Timisha Springer-Gatling, Administrative Services Coordinator II Wake County Sheriff's Office; Nick Campasano, Fire Services Director; and Ryan Davidson, General Services Business Officer.

**Others Present:**

Dennis Gaddy, Executive Director of Community Success Initiative; Mia Walker, NC Justice Center; Kristine Kushner, WCPSS School Board Member; Pat Sturdivant, Executive Director, Capital Area Workforce Development; Eric Breit, Strategic Initiatives Director, Capital Area Workforce Development; Daniel Bowes, Staff Attorney, Workers' Rights Project/Second Chance Initiative; and Derrick Byrd, Family Resource Center Program Director.

**Meeting Called to Order:**

Commissioner Calabria called the meeting to order at 12pm.  
Commissioner Calabria made introductions of those in attendance.

Commissioner Calabria said the objective is to create a seamless program for reentry back into the community.

Commissioner West said the meeting today will help create synergy and collaboration among groups and allows for shared thinking that will assist those in great need. He added that emphasis was put on achieving a strategic direction for bringing about an improved quality of life for everyone involved. He said that using resources to assist the whole family and all supports will produce greater outcomes. He added that issue programming requires teamwork from all those associated and willingness to follow through.

### **Approval of the Minutes**

Commissioner Burns moved, seconded by Commissioner Holmes, to approve the Joint Public Safety Human Services Committee meeting minutes from March 27th, 2017. The minutes were approved unanimously.

### **Inmate Education Reentry Pilot Program**

*On May 30, 2017, Commissioners Calabria and West convened a Joint Public Safety and Human Services Committee meeting to receive an update on the Inmate Education and Reentry Program Pilot Program. Commissioners Calabria, Holmes and West requested staff continue to refine the program with the inclusion of the Community Success Initiative and respond to questions raised at the last meeting.*

Ms. Pat Sturdivant, Executive Director, Capital Area Workforce Development (CAWD), introduced Mr. Eric Breit Strategic Initiative Director, CAWD and Mr. Derrick Boyd, Family Resource Center Program Director.

Mr. Breit, shared information on the Wake County Detention Center Employment and education Initiative

## Wake County Detention Center – Employment and Education Initiative

*Creating a sustainable reentry process to ensure coordinated employment and supportive services for Wake County returning citizens*

### Start-up Timeline



He said that there is ongoing recruitment and training as well as curriculum development and scheduled development. He said that there have been collaborative meetings with health service providers.

Commissioner Burns asked about eligibility requirements. Mr. Breit said there is a Wake County residency requirement and that those with varying misdemeanors are excluded due to the nature of their sentence. Ms. Sturdivant said that those who have been excluded can still qualify for career readiness training. She added that service connections while still incarcerated assists with programming in the long term. She added that Community Success Initiative (CSI) helps begin this process and targets those persons who could be positively affected.

Commissioner West asked about the reentry task force that is operating within the prisons and how it is related. Mr. Breit said that differences in jails and prisons require different approaches.

Mr. Breit shared a list of questions that the committee was asked to answer from the previous meeting with the Commissioners.

***Wake County Joint Public Safety and Human Services Committee Meeting, May 30, 2017***

- 1) Computerized delivery of high school equivalency test preparation and other educational programs*
- 2) Data on the effectiveness of reentry programs, and the identification of metrics of success*
- 3) Opportunities to collect more data about inmates' educational attainment level*
- 4) Necessity of separate facilities for inmates participating in educational programs*
- 5) Status of the bill before the NCGA that would allow community colleges to provide educational opportunities in county jails without having to charge fees*
- 6) Revised budget*
- 7) Reentry program in the context of collective impact*
- 8) The addition of substance abuse and behavioral health treatment into the prospective services to be provided*
- 9) The continuity of services between inside and outside, specifically how inmates are linked to CSI and other services.*
- 10) Timeline for implementation of the pilot program*

Mr. Breit addressed the question regarding computerized assistance and high school equivalency test preparation. He said that currently there is a program that allows for an outside agency to administer test preparation. Ms. Sturdivant added that Aztec Software allows for lesson adjustment through the instructors. She added that it is still largely self-guided and that new approaches will be explored.

Commissioner Hutchinson asked if there were enough computers in the Wake County Detention Center to achieve their goals. Ms. Sturdivant said there are 15 computers in the center, but there is a need for computers at an additional facility. Ms. Sturdivant said the 15 is a good number to get started, but eventually there would be a need for 25. Commissioner Calabria asked if the research points to cost effectiveness or program effectiveness through increased service. There was discussion about programming improvements year by year and instructor availability.

There was discussion about increasing partnerships with area high schools or institutions to accelerate and improve internal programming for those seeking a GED. Commissioner Calabria asked if there are avenues for determining GED programs or diplomas for participants and the computerized ability to provide each service.

Mr. Breit shared information regarding data on success of programs.

Mr. Bill Hart, Management Services Director, Wake County Sheriff's Office, shared the Recidivism Data sheet.

<b>2016</b>	<b>Total Unique</b>	<b>Recidivists</b>	<b>Percentage</b>
Males	13006	3074	23.64%
Females	4759	783	16.45%
Total	17765	3857	21.71%

<b>2014-2016</b>	<b>Total Unique</b>	<b>Recidivists</b>	<b>Percentage</b>
Males	34108	11165	32.73%
Females	13205	3270	24.76%
Total	47313	14435	30.51%

Mr. Hart said the data reflects those who have returned after a 21 day sentence. He said there are efforts to attain CCBI and Wake County data to paint a clearer picture of recidivism rates.

Mr. Daniel Bowes, Staff Attorney, Workers' Rights Project/Second Chance Initiative, shared information on the recidivism rates at the state level.

## Data on the Effectiveness of Reentry Programs, and the Identification of Metrics of Success

## North Carolina Recidivism

**Table 1**  
Criminal Justice Outcomes for North Carolina Offenders: Two-Year Follow-Up

Sample Entry Type	N	% Recidivist Arrest	% Recidivist Conviction	% Recidivist Incarceration
Probation Entries	35,103	38	19	14
Prison Releases	13,873	48	26	21
All Offenders	48,976	40	21	16

SOURCE: NC Sentencing and Policy Advisory Commission, FY 2013 Correctional Program Evaluation Data

## Effectiveness of Reentry Programs

- What Works in Reentry Clearinghouse, Council of State Governments Justice Center (<https://whatworks.csgjusticecenter.org/>)
- Evaluation of the Allegheny County Jail Collaborative Reentry Programs, Urban Institute (<http://www.urban.org/research/publication/evaluation-allegheny-county-jail-collaborative-reentry-programs>)

## Identification of Metrics of Success

- Transition from Jail to Community Initiative, National Institute of Corrections and the Urban Institute (<https://nicic.gov/jailtransition>)
  - Measures include:
    - Recidivism
      - Reduction in reconvictions; jail bed utilization
    - Service engagement
      - % of clients leaving jail with proper identification
      - % of clients completing in-jail services/programming
      - % of clients completing community-based services/programming
    - Reintegration
      - Increased employment retention
- Program measures for the Alachua County Inmate Transition Program:
  - Group completion rate: Percentage of participants enrolled in classes who are completers
  - Program completion rate: Percentage of participants who complete all program requirements
  - Follow up appointment rate: Percentage of participants who show for their first appointments with the program's provider partners
  - Recidivism rate: Percentage of inmates who complete the transition program and return to jail within 1 year of release

Mr. Bowes said the data from the state needs to be reconciled with data from the Sheriff's office. Commissioner Holmes said that she would like to see this information used as a guiding document for determining the experiences that lead to increased rates of recidivism and plans for alleviation.

Mr. Hart shared information about the re-arrest rates. He said the information from Wake County takes into account persons who have been arrested, but may not have been convicted. He indicated the data from state reports differs in its sample. He shared information from the Resentencing Commission.

Mr. Bowes said that there are other models used. He said that there is a lot of information for the residents to access, but retention is difficult. There was discussion about current funding for jails in the State budget.

Mr. Hart said that a social worker cannot be placed in the jails without a detention officer for safety reasons, but there is a need for the position.

There was discussion about the position having dual credentials.

Mr. Bowes said the salaries for the first year are for nine months. He shared the process of recruitment for a case manager in September 2017. He shared the Draft Two-Year Budget.

**Wake County Detention Center Employment and Education Initiative – Draft Two-Year Budget**

	FY 2018	FY 2019
	One case manager, to serve 40 inmates (20 in 3 month period)	One case manager, to serve 80 inmates (20 in 3 month period)
CASE MANAGER	\$ 36,328.50	\$ 48,438.00
DETENTION OFFICER	\$ 29,865.83	\$ 39,821.10
TOTAL SALARIES	\$ 66,194.33	\$ 88,259.10
FRINGE BENEFITS	\$ 36,985.80	\$ 56,612.68
TOTAL PAYROLL	\$ 103,180.12	\$ 144,871.78
VOCATIONAL/COMPUTER CLASSES	\$ 6,000.00	\$ 12,000.00
TABE AND HSE TESTING	\$ 3,560.00	\$ 7,120.00
TRAINING ON NEW TOOLS	\$ 12,000.00	\$ -
ADDITIONAL TRAINING	\$ 2,000.00	\$ -
SUPPLIES	\$ 1,500.00	\$ 1,500.00
CLASS AND ASSESSMENT MATERIALS	\$ 2,000.00	\$ 4,000.00
CLASS MATERIALS	\$ 1,920.00	\$ 1,920.00
MILEAGE REIMBURSEMENT	\$ 324.00	\$ 648.00
PHONE	\$ 985.00	\$ 277.00
UNIFORM AND SUPPLIES	\$ 1,144.00	\$ 1,144.00
INTAKE SOFTWARE	\$ 4,160.00	\$ 320.00
FIREWALL AND SWITCH	\$ 2,500.00	\$ -
STAFF LAPTOP	\$ 2,315.00	\$ -
TECHNOLOGY SUPPORT	\$ 2,000.00	\$ -
NETWORK PRINTER FOR CLASSROOM	\$ 300.00	
RADIO	\$ 2,700.00	\$ 100.00
COMMUNITY SUCCESS INITIATIVE	\$ 50,000.00	\$ 50,000.00
<b>TOTAL</b>	<b>\$ 198,588.12</b>	<b>\$ 223,900.78</b>
LEVERAGE - CAPITAL AREA	\$ 28,945.00	\$ 45,445.00
<b>TOTAL WITH LEVERAGE</b>	<b>\$ 227,533.12</b>	<b>\$ 269,345.78</b>



Commissioner Holmes said that she would like the inmates to be educated before they leave the jails.

Mr. Dennis Gaddy, Executive Director of Community Success Initiative, said that the process of reeducation will begin before they enter society.

Ms. Sturdivant talked about the cohort of 15 because they will be working with a broader group. She said that the planning is on-going. She said that Triangle Literacy is already a partner.

Mr. Gaddy said that there will be listening sessions to assess what the needs of inmates are. He added that programs will be made available to the inmates based on this feedback. He said that there will be very intense partnership with the Capital Area Reentry Council.

### **Capital Area Reentry Council**

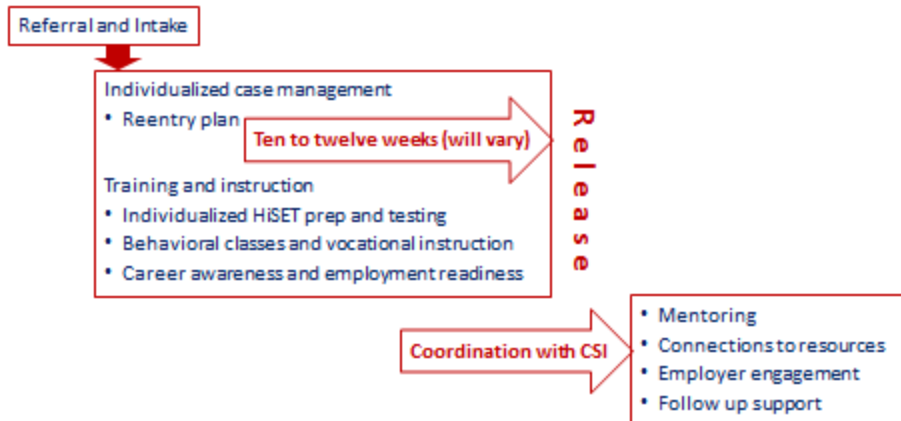
*Capital Area Reentry Council (CARC) is an organized network of individuals and agencies that provide supervision and coordinate innovative responses to the reintegration of offenders/formerly incarcerated individuals at the local level using existing program services. CARC will help bring together all stakeholders who could aid and resources to help offenders/formerly incarcerated individuals to become productive citizens reduce recidivism and victimization.*

Mr. Dennis Byrd, Family Resource Center Program Director, said building connections while still in the center helps inmates transition upon exiting the facility. He said that building soft skills through partnerships with career centers and the Community Success Initiative assist in program success.

He shared a graphic on participant program flow.

**Wake County Detention Center – Employment and Education Initiative**  
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**Participant Program Flow**



Mr. Byrd shared the background on the Capital Area Reentry Council (CARC). He said that there are partners that meet to look for a network of care. He said they hold monthly resource fairs for ex-offenders. He said that the committee ensures that there is a continuum of care, for example case management to ensure that they have the necessities to transfer back into the community successfully. He said that they are currently putting a structure in place based on the budget recommendations.

Commissioner Burns left the meeting at 1:30 pm.

Mr. Byrd said that CARC will be working with a program called Training to Work. He said that CARC wants to build capacity in the community. He said that they are looking for gaps in services. He said that they work with the Day to Day Dads program that received \$5 million. He talked about the many entities of the program. Mr. Bowes asked Mr. Byrd if he was satisfied with the service providers. Mr. Byrd said that there are service providers who have stepped up and are interested in continuing services for the individuals. He said that housing is one of the biggest issues.

Commissioner Calabria shared information about next steps.

**Insurance District Lines for New Northern Wake Fire Department**

*The Fire Services Department was notified in August 2016 of the intent of the Stony Hill and Bay Leaf Fire Departments to merge in FY 2018. County staff has coordinated the consolidation effort with both fire departments' Board of Directors for issues such as operating and capital budgets, equipment standardization and apparatus needs. One outstanding item which must be addresses, prior to final consolidation, is the merger of the Stony Hill Fire Insurance District and the Bay Leaf Fire Insurance District into a new Northern Wake Fire Insurance District. North Carolina General Statute 153A-233 provides counties with the authority to "prescribe the boundaries thereof for insurance grading purposes." One long range goal of the Fire Tax District is to align the existing fire insurance district boundaries with closest station response districts to eliminate costly duplication of apparatus response. The creation of a new Northern Wake fire insurance district provides an opportunity to "clean" that district's boundary disparities. The proposed insurance district changes have been submitted to the North Carolina Department of Insurance for approval.*

Mr. Nick Campasano, Fire Services Director, shared the Overview Consolidation

- ✓ *County approached early FY17 by BL and SH*
- ✓ *BL and SH created planning committees*
- ✓ *Preliminary budget proposal to County*
- ✓ *Budget recommendation from County*
- ✓ *Legal review of consolidation*
- ❑ *Insurance District changes*
- ❑ *New Fire Protection Agreement reflecting change*

*Implementation Date – July 1, 2017*

He shared the definitions

*Rural Fire Protection District:*

- *North Carolina General Statutes Chapter 69*
- *Taxing authority*
- *NC GS 69-25.11 Changes in Area of District*

*Insurance District*

- *Established for the purpose of insurance grading*
- *NC GS 153A-233*
- *Multiple insurance districts can exist within a single rural fire protection district*

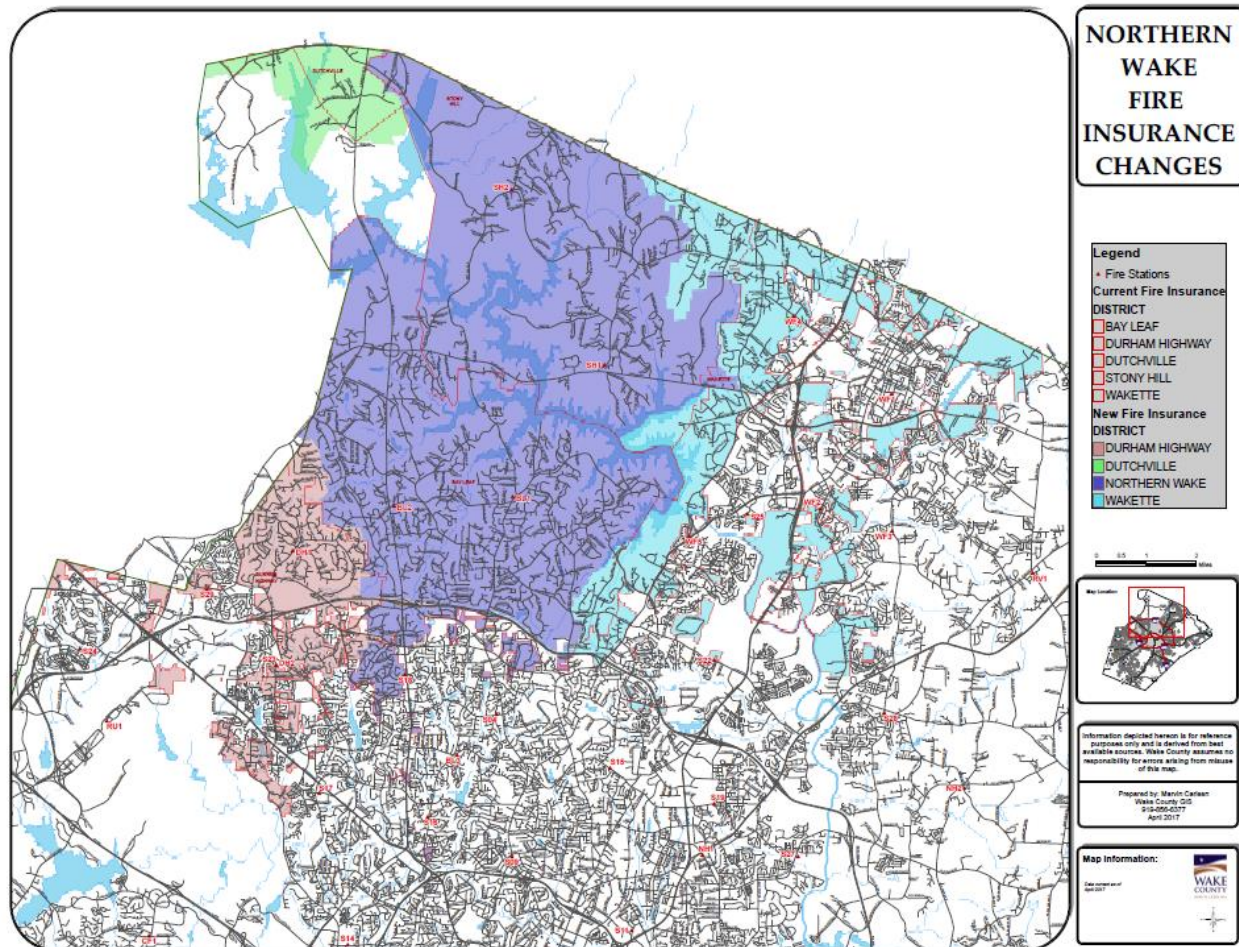
*Closet Station Response District*

- *The area surrounding a fire department station in which the station's apparatus can respond and arrive before any other county apparatus*

He shared Insurance District Changes

- ☐ New ISO lines drawn up, based on closest station response
- ☐ *Department of Insurance has approved new boundaries*
- ☐ *Implications:*
  - ☐ *Reduction of duplicate apparatus responses*
  - ☐ *Department control of run order within ISO area*
  - ☐ *NC State Firemen's Relief Funding based on ISO area*
  - ☐ *Cost Share increase for Wake Forest Fire Department*
  - ☐ *Loss of legacy district*

He shared Northern Wake ISO Boundary Changes Map



He said that 33 parcels are moving from an ISO Class 4 to an ISO Class 6. He shared data related to the boundary changes. He added that this change will not affect insurance rates.

- 3 parcels billed as Business
  - 1 classified as Residential less than 10 acres
  - 2 classified as Vacant
- 30 parcels billed as Individual
  - 3 classified as vacant
  - 26 classified as Residential less than 10 acres
  - 1 classified as Horticulture

Total acres: 97

Valuation: \$12,148,140

588 parcels moving from an ISO Class 6 to an ISO Class 4 (SH)

- 108 parcels billed as Business
  - 5 classified as water/sewer system
  - 93 classified as vacant
  - 8 classified as Residential less than 10 acres

- 1 classified as Acres greater than 10 with house
- 1 classified as Agriculture
- 14 parcels billed as exempt
  - 9 classified as Exempt
  - 5 classified as Cemetery
- 14 parcels billed as Home Assoc.
  - 14 classified as HOA
- 446 parcels billed as Individual
  - 395 classified as Residential less than 10 acres
  - 18 classified as Vacant
  - 12 classified as Forestry
  - 11 classified as Agriculture
  - 4 classified as Acres greater than 10 with house
  - 2 classified as Acre With Improvement, No House
  - 2 classified as Manufactured Home
  - 1 classified as Mobile Home Park
  - 1 classified as Commercial
- 2 parcels billed as Life Estate
  - 2 classified as Residential less than 10 Acres
- 1 parcel billed as Public
  - 1 classified as State Assessed
- 3 parcels unclassified

Total acres: 1628  
Valuation: \$172,165,565

290 parcels moving from an ISO Class 6 to an ISO Class 4 (BL)

- 7 parcels billed as Business
  - 5 classified as water/sewer system
  - 2 classified as Residential less than 10 acres
- 4 parcels billed as exempt
  - 2 classified as Exempt
  - 2 classified as Cemetery
- 7 parcels billed as Home Assoc.
  - 7 classified as HOA
- 272 parcels billed as Individual
  - 259 classified as Residential less than 10 acres
  - 10 classified as Vacant
  - 2 classified as Forestry
  - 1 classified as Water/Sewer System

Total acres: 602  
Valuation: \$249,034,581

### **Next Steps**

Commissioner Calabria thanked those for presenting today and adjourned the meeting.

### **Adjourn**

Commissioner Calabria adjourned the meeting at 2:07 p.m.

Respectfully submitted,

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Andy Kuhn  
Executive Assistant to the Board of Commissioners