



Wake County

301 South McDowell Street
Raleigh, NC

Meeting Minutes Board of Commissioners

Monday, June 20, 2016

2:00 PM

Wake County Justice Center

Meeting Called to Order: Chairman James West

Rollcall

Present: 7 - Chairman James West, Vice-Chair Sig Hutchinson, Commissioner John D. Burns, Commissioner Matt Calabria, Commissioner Jessica Holmes, Commissioner Caroline Sullivan, and Commissioner Betty Lou Ward

Others Present: Jim Hartmann, County Manager; Scott Warren, County Attorney; Denise Hogan, Clerk to the Board; Yvonne Gilyard, Deputy Clerk to the Board; David Ellis, Deputy County Manager; Johnna Rogers, Deputy County Manager

Pledge of Allegiance

Invocation: Chairman James West

Chairman West recognized Commissioner Burns to share some thoughts.

Commissioner Burns said a week ago yesterday there was a tragedy in Orlando, Florida. A year ago, there was a tragedy at Mother Emanuel in Charleston, South Carolina. He said there is a belief that persons that are different than others are less than full citizens. He encouraged the public to treat others kind. He said better treatment of others leads to a better community.

Commissioner Burns asked for a moment of silence for the families and friends in Orlando and South Carolina.

Chairman West said "there is a common condition and a mutual affliction." He quoted a phrase from former U.S. Senator and professional basketball player Bill Bradley that said. "Differences that divide us are self defeating, but differences that bring us together are enhancing." He said that in these times, we must remember to be loving to humanity.

Items of Business1. [Approval of Agenda](#)

Commissioner Sullivan moved, seconded by Vice-Chair Hutchinson, to approve the agenda as presented. The motion passed unanimously.

2. [Approval of the Minutes of Board of Commissioners' Regular Meeting of June 6, 2016, Budget Hearing of June 6, 2016 at 7 pm, and Work Session June 13, 2016](#)

Vice-Chair Hutchinson moved, seconded by Commissioner Calabria, to approve the minutes of the Board of Commissioners' Regular Meeting of June 6, 2016, Budget Hearing of June 6, 2016 at 7 pm, and Work Session June 13, 2016. The motion passed unanimously.

3. [Action Plan for Aging and Adults with Disabilities](#)

Attachments: [Item Summary](#)
 [Action Plan 15-19 HSB](#)
 [Action Plan 2015-2019](#)

Mr. Craig Burrus, Program Manager, Wake County Human Services, said that by 2032, the over-60 population in Wake County is expected to be over 312,560 or 22.9 percent of the population. He said that 30 percent live with disabilities. He said the aging plan was initiated in 2003 by the Human Services Board. An Aging Services Committee was formed and charged with the task of developing a county-wide Aging Services Plan. He said The GOLD (Growing Older, Living with Dignity) Coalition was formed to monitor the aging process on an ongoing basis. He said that seven issue teams were convened in the fall of 2014 to begin the third cycle of the strategic planning process. They ar

1. Transportation
2. Personal Care
3. Safety
4. Health
5. Housing
6. Economic Self-Sufficiency
7. Public Awareness / Advocacy

He shared information about what makes the plan different.

- Inclusion of Adults with Disabilities
- Renewed focus on action
- Plan format change
- Focus on populations with special interests
- The name!

Ms. Kristen Brannock, Co-Chair, GOLD Coalition, and President, Resources for Seniors, includes goals from the state aging plan. She shared the goals.

Goal 1: Empower older adults, adults with disabilities, and their families to make informed decisions and easily access appropriate services and supports

Goal 2: Enable older adults and adults with disabilities to remain independent and age in the place of their choice with appropriate services and support

Goal 3: Empower older adults and adults with disabilities to attain and maintain optimal health

Goal 4: Protect the safety and rights of older adults and adults with disabilities to prevent their abuse, neglect and exploitation

Goal 5: Encourage accessible, inclusive communities where older adults and adults with disabilities can live, work and participate

Goal 6: Promote and monitor planning, accountability and responsiveness

Ms. Brannock said the GOLD Coalition has a twelve year track record. She said the work groups were tasked with identifying objectives and strategies that will help guide the work of the GOLD Coalition and partners throughout the county, are actionable, and are realistic. She said success of the plan will rely on: Active Management, Committed partners, and Expanded reach.

Vice-Chair Hutchinson thanked staff for the support of recognizing aging adults.

Commissioner Ward said word is spreading about the opportunities for older adults and there are retirement communities and activities that draw citizens to Wake County.

Chairman West thanked staff for their work.

4. [Wake County Child Fatality Task Force/Community Child Protection Team Annual Reports for 2013 and 2014](#)

Attachments: [Item Summary](#)

[WakeCo Child Deaths in NC & Wake Co - 2013-2014](#)

[WakeCo Child Deaths in NC & Wake Co - 2012-2013](#)

[WakeCo Infant Mortality Report 2005-2014](#)

[CFPT GROUP LIST.11.2014](#)

[CFPT GROUP LIST.11.2015](#)

Dr. Theresa Flynn, Chair, Wake County Child Fatality Task

Force/Community Child Protection Team, said that the community has a tremendous team to prevent childhood deaths. She said that everyone shares in the responsibility of the well being of children. She said that community partners, law enforcement, school workers, volunteers from community hospitals, pediatrician, State Medical Examiner, Wake County Medical Director, Child Welfare worker, Guardian Ad Litem and others work together toward these efforts. She said that state-wide since 1992, when the Child Fatality Task Force was established, the child mortality rate dropped by 46 percent. She said the graduated drivers licence program was adopted by the State of North Carolina to save many children's lives. She said that Wake County's child death rate and infant mortality rate is below the state average. She said that the infant mortality rate led Wake County to being named Healthiest County in North Carolina for 2013 and 2014. She said the numbers of Wake County childhood deaths decreased by 19% between 2012 to 2013, despite a significant increase in the Wake County population.

Commissioner Sullivan asked when the 2015 numbers will be received. Dr. Flynn said that 2015 numbers are a calendar year behind. Commissioner Sullivan asked about what are "all other" deaths include. Ms. Flynn said that she would bring this information back to the board.

Commissioner Ward said there have been fewer infant mortality cases over the past few years. She commended focus to help with this has been greater over the past few years.

5. [Retiree Recognition](#)

Attachments: [Item Summary.docx](#)
 [Ida Dawson Bio.docx](#)
 [Sheila Frye Bio.docx](#)
 [Kathy Sutehall Bio.docx](#)
 [Audrey Williamson Bio.docx](#)

Mr. Jim Hartmann, County Manager recognized the following employees for their service to Wake County.

Ms. Ida Dawson, Human Services, 27 years of service
Ms. Sheila Frye, Human Services, 31 years of service
Ms. Audrey Williamson, Human Services, 30 years of service

He presented each of them with a plaque commemorative of their service to Wake County.

He noted that Ms. Frye have received awards for the National Hollerin' Contest in the ladies division held in Spivey's Corner. Ms. Frye provided a "distress holler" to help "approve the County budget."

Commissioner Burns said the board received a report on lowering infant deaths. He thanked staff for reporting the numbers from the task force. He asked for recognition of staff that serves the children.

Chairman West complimented the retirees.

Public Comments

Mr. Anthony Peckerell, (3100 Braddock Drive Raleigh, NC 27612) said the Wake County Transit Plan affects the county budget. He said the next sales tax increase will hurt seniors with a fixed income.

Ms. Amy Womble said that the Board of Education and the Board of Commissioners are working well together. She expressed her concern about the potential Board of Education turnover and schools plan for growth.

Ms. Ann Campbell (1117 Baslow Brook Court Raleigh, NC 27614) said adequate funding is needed for public education. She said there is a divide by the recommended budget by the County Manager. She asked the board to reconsider the recommended funding for Wake County Public Schools. She said the proposed county budget needs to cover enrollment growth.

Ms. Diana Bader read a story about blueberry ice-cream and the importance of the students in Wake County and how schools cannot operate like a business. She asked for full funding for the Board of Education's budget.

Consent Agenda

Commissioner Ward moved, seconded by Commissioner Sullivan, to approve the consent agenda. The motion passed unanimously.

6. [Approval of the County Funding Plan for the Home and Community Care Block Grant](#)

Attachments: [Item Summary](#)

[2016-2017 Home & Community Care Block Grant Materials](#)

Commissioner Ward moved, seconded by Commissioner Sullivan, that the Board of Commissioners approve the County Funding Plan submitted by Wake County Human Services, Meals on Wheels and Resources for Seniors and affixes required signatures. The motion passed unanimously.

7. [Wake County Juvenile Crime Prevention Council Annual Plan and Certification for FY](#)

2016-17

Attachments: [Agenda Item](#)

[Wake JCPC Annual Plan 2016-2017](#)

[Wake Juvenile Crime Prevention Council Certification 2016](#)

[County Funding Plan](#)

Commissioner Ward moved, seconded by Commissioner Sullivan, that the Board of Commissioners adopt the Wake County Juvenile Crime Prevention Council Annual Plan for FY 2016-2017 and affix signatures on appropriate forms. The motion passed unanimously.

8. [Approval of a Multi-Year Agreement with Bellsouth Telecommunications, LLC d/b/a AT&T North Carolina for Telecommunication Services](#)

Attachments: [Approval of a Multi-year Agreements with Bellsouth Telecommunications LLC.docx](#)
[NC16-1145-00 AA Option1](#)

Commissioner Ward moved, seconded by Commissioner Sullivan, that the Board of Commissioners authorize the County Manager to execute a contract with Bellsouth Telecommunications, LLC d/b/a AT&T North Carolina subject to terms and conditions acceptable to the County Attorney. The motion passed unanimously.

9. [Emergency Response Vehicle Leases to Eastern Wake EMS and Apex EMS](#)

Attachments: [FY16 Agenda Item Item Summary.doc](#)
[FY16 Attachment Eastern Wake EMS Replacement Vehicle Lease Ambulance.doc](#)
[FY16 Attachment APEX EMS Expansion Vehicle Lease Ambulance.doc](#)

Commissioner Ward moved, seconded by Commissioner Sullivan, that the Board of Commissioners approve the multi-year lease agreements with Eastern Wake EMS and Apex EMS. The motion passed unanimously.

10. [Approval of the Greater Raleigh Convention and Visitors Bureau's FY 2017 Operating Budget](#)

Attachments: [FY 2017 Agenda Item](#)
[FY 17 GRCVB Budget](#)
[FY 17 GRCVB Business Plan](#)

Commissioner Ward moved, seconded by Commissioner Sullivan, that the Board of Commissioners approve the FY 2017 operating budget for the Greater Raleigh Convention and Visitors Bureau in the amount of

**\$7,119,017 subject to the adoption of the Wake County FY 2017 Budget.
The motion passed unanimously.**

11. [FY 2016 Budget Revisions](#)

Attachments: [FY 2016 Wrap Up Agenda Item.doc](#)
[Budget Memo - FY 2016 Revenue Department.xlsx](#)
[Budget Memo - FY 2016 Medical Examiner.xlsx](#)
[Budget Memo - FY 2016 Sheriff.xlsx](#)
[Budget Memo - FY 2016 Non-Departmental.xlsx](#)
[Budget Memo - FY 2016 Major Facilities](#)
[Budget Memo - FY 2016 South Wake Landfill Fund](#)
[Budget Memo - FY 2016 Solid Waste Management Fund](#)
[Budget Memo - FY 2016 Solid Waste Reallocation for Wrap-up.xlsx](#)
[Budget Memo - FY 2016 Community Capital Reallocation for Wrap-up.xlsx](#)
[Budget Memo - FY 2016 County Buildings Appropriation for Wrap-up.xlsx](#)
[Budget Memo - FY 2016 Fire Tax Operating](#)
[Budget Memo - FY 2016 Fire Appropriation for Wrap-up.xlsx](#)
[Corrected CIP FY 2016 Ordinance .docx](#)

Commissioner Ward moved, seconded by Commissioner Sullivan, that the Board of Commissioners approve budget revisions to the FY 2016 General Fund; Major Facilities Special Revenue Funds; Solid Waste Enterprise Fund; South Wake Landfill Partnership; County Capital Projects Fund; Fire Tax District Fund; and Fire Rescue Capital Fund. The motion passed unanimously.

12. [Application to Establish Wake County as an Age Friendly Community](#)

Attachments: [Age Friendly Community Item Summary.docx](#)
[Wake County Application for AARP Age Friendly Community Designation 2016.pdf](#)

Commissioner Ward moved, seconded by Commissioner Sullivan, that the Board of Commissioners direct the County Manager to submit an application to the American Association of Retired Persons (AARP) to establish Wake County as an Age Friendly Community. The motion passed unanimously.

Regular Agenda

13. [Public Hearing to Consider Renaming Portions of Louisburg Road as North Main Street, South Main Street, and Creek Pine Drive](#)

Attachments: [Item Summary](#)
 [Power Point Presentation](#)
 [Area Map of Proposed Road Name Changes](#)
 [Map of Proposed Name Change Southside](#)
 [Map of Proposed Name Changes Northside](#)
 [Town of Rolesville Resolution Supporting Name Changes](#)
 [Wake County Ordinance Approving Name Changes](#)

Mr. David Hunt, Geographic Information Services (GIS) Analyst, said that new highway construction has caused the need for road naming. He shared a map of Louisburg Road. He said that a few months ago, Wake County GIS staff and the Town of Rolesville Planning staff began working on a remedy to the disjointed configuration of Louisburg Road that would be most logical for motorists, emergency personnel, and the general public. Staff concluded that renaming each of the three offshoots was the best solution. He said the Rolesville Bypass was opened last summer and aligned with Louisburg Road and this created a four lane highway. He said the renaming would create a continuous highway.

Mr. Hunt said the renaming reduces confusion for motorists, public safety responders, and the general public, provides a single name for US 401 Hwy (Louisburg Road), and provides consistent names for US 401 Business in Rolesville (N & S Main Street. Mr. Hunt said that NC General Statutes requires that the Wake County Board of Commissioners hold a public hearing when renaming roads that are dedicated to the public and not within a city. He said North Carolina General Statute requirements for compliance require notice of a public hearing advertised in a local newspaper, public hearing notices posted in four locations, and public hearing notices posted in the Wake County Courthouse. He shared the timeline information.

- April 8, 2016 - Affected property owners / residents notified by mail of proposed changes with invitation to public information session
- April 19, 2016 - Joint Public Information Session
- May 2, 2016 - Town of Rolesville Resolution of Support

He said the Town of Rolesville Planning staff were in favor of the road renaming. Mr. Hunt shared the impact which would require: 34 address changes; residents keeping their house numbers; and the county

replacing seven street signs. He said the changes will become effective July 29, 2016.

Chairman West opened the public hearing.

No one came forward.

Chairman West closed the public hearing.

Mr. Hunt said that staff asks the Board of Commissioners to adopt the ordinance approving the name change to be effective July 29, 2016.

Commissioner Ward moved, seconded by Commissioner Burns, that the Board of Commissioners hold a public hearing and adopt the attached ordinance to permanently rename portions of Louisburg Road as North Main Street, South Main Street, and Creek Pine Drive, effective July 29, 2016. The motion passed unanimously.

14. [Rezoning of a 7.16-Acre Parcel Located at 4040 South Smithfield Road from Residential-30 \(R-30\) to Conditional Use-Heavy Commercial \(CU-HC\) \(Case ZP-888-15\)](#)

Attachments:

[ZP-888-15 Item Summary](#)

[ZP-888-15 BOC PPT 07-05](#)

[ZP-888-15 BOC SR](#)

[Maps](#)

[Petition](#)

[ZP-888-15 Ordinance for Consistency, Reasonableness and Public Interest](#)

[ZP-888-15 Ordinance for Approval of Rezoning Petition](#)

[Neighborhood Meeting Information](#)

[Planning Board Minutes Excerpt 05-18-16](#)

Mr. Keith Lankford, Wake County Planner, said the request is to rezone a 7.16 acre parcel located at 4040 South Smithfield Road from Residential-30 to Conditional Use-Heavy Commercial (CU-HC). He stated the purpose of the rezoning is to allow for the construction of a self-service storage facility. He said the rezoning decision must be based upon all possible uses. He shared an aerial and zoning map of the site. Mr. Lankford shared information about the land use history.

- 2001: East Raleigh/Knightdale Area Land Use Plan was updated to expand this Neighborhood Activity Center to include the property at the southwestern corner of the Smithfield Road/Poole Road intersection
- 2011: This NAC was reconfigured and reclassified as a 128-acre Community Activity Center (CAC)

He shared information about the Wake County Land Use Plan.

- Located within Knightdale's SRUSA and a 128-acre CAC
- CAC intended for moderate-scale mixed-use development
- Consistent with several goals of the Wake County Land Use Plan
- Requested zoning, stated proposed use, and the permissible range of uses are consistent with the LUP, reasonable, and appropriate for the area

Mr. Lankford shared the reasonableness/public Interest information. The petitioner has noted that the rezoning would:

- Prohibit incompatible land uses and limit lighting impacts
- Allow uses compatible with the surrounding neighborhood given the existing uses and zoning in this area
- Provide uses and services that can serve as amenities and benefit the surrounding neighborhoods
- Allow commercial uses in proximity to the residential uses, thereby reducing travel times to access goods and services
- Meet a demand of the growing residential population for the types of uses and services that would be allowed
- Not cause any adverse impact on adjacent properties from a stormwater perspective

He shared the input from the Town of Knightdale.

- The subject property is located within the Town of Knightdale's Short Range Urban Service Area (SRUSA)
- Knightdale's Planning staff indicated that they are opposed to the rezoning because it would be inconsistent with their comprehensive plan

He shared information from the neighboring property owners.

- Letters sent to neighboring property owners
- Posted meeting notification signs on Smithfield Road and on Poole Road
- Staff has received four calls
- The petitioner held a neighborhood informational meeting on Thursday, January 21, 2016 to discuss their rezoning request

He shared information if the rezoning is approved.

- The proposed self-service storage facility (or another use) will require a detailed review process
- The site plan review process would include:
 - Input from Knightdale's planning staff
 - NCDOT review of required roadway/driveway

improvements

- Compliance with all applicable Wake County development standards

He shared information about the utilities.

- Existing municipal water line within the Poole Road right-of-way
- Wake County has a UDO provision that would require connection to the public water line if the property is subdivided
- No municipal sewer available or planned within the near future
- Most other uses would need sewer, but storage facility would not

Mr. Lankford said that there are no FEMA regulatory floodplains, flood hazard soils, wetlands, or protected Neuse River streams on the subject property; however, there is a small drainageway to the northeast. He shared information about the transportation issues.

- Smithfield Road is operating at, or above, its design capacity
- Poole Road is operating at less than half of its design capacity
- Neither road has an unusually high or problematic accident rate
- A TIA may be required during subsequent development plan review
- NCDOT may require turn lanes or other improvements, or restrict the location of a commercial driveway during plan review
- There has been a 50% reduction in rear end accidents since 2009
- Recent installation of a traffic signal at Sandy Run should further improve roadway operations

Mr. Lankford said the proposed rezoning, the state proposed use, and the permissible range of uses are reasonable and in the public interest.

Chairman West opened the public hearing.

Mr. Michael Birch, Morning Star Group, said he represented the applicant. He said the recommendation is compatible with adjoining rezoning. The uses that are allowed and cannot be developed until sewer is extended. He said the site drains from the north west and drainage issues should not be an issue. The Town of Knightdale Planning Board would review future usage. He said given the infrastructure, the use is acceptable.

Commissioner Ward asked if conversation had been made about the vacant house on the property. Mr. Birch said there had been discussions with the seller and the contract purchaser about retaining the house on site or to find another location.

Chairman West closed the public hearing.

Mr. Lankford said that staff recommends the statement of consistency and approves the rezoning petition.

Mr. Alan Swanstrom, Chair, Wake County Planning Board, said the the Planning Board recommended the proposal.

Commissioner Burns said that the Town of Knightdale targeted the area for short range growth as a neighborhood mixed use development with pedestrian scaled higher density residential and limited scale commercial. He noted the area would have a fence around it. He asked how the Town of Knightdale will encourage pedestrian access how the town plans to make this site pedestrian friendly with traffic. Mr. Lankford said that there would be a road widening project in the future. He said Smithfield Road will be a four lane road in the future. Mr. Lankford said the right-of-ways would be expanded up to 30 feet on each side. He said there would be opportunity for a sidewalk on the frontage on the sides of Poole Road and Smithfield Roads to help with the connection and traffic flow.

Chairman West asked how this fits into the municipal goals and how the site plan approval is made. Mr. Lankford said there would be multiple opportunities to work with the municipalities. A PCP (Plan Compliance Permit) would be required and sent to the town for review.

Commissioner Burns asked if the Town of Knightdale would be available to view the site plan. Mr. Lankford said the Town of Knightdale Planning Board would review the plan and the Unified Development Ordinance and bring this before their board. Commissioner Burns asked when staff looks at site planning if future growth is taken into account of the streets and rights of way before approval. Mr. Landford said that staff reviews plans and setbacks.

Mr. Birch said there had been two recent rezonings and both of them the town made similar statements to the uses allowed for the Short-Range Urban Service Area. He said there is no indication from the Town of Knightdale or City of Raleigh when sewer lines will be extended. He said a neighborhood meeting was held and there were a few residents from the Moorefield community that attended. He said the PCP should include the pedestrian accommodations.

Commissioner Sullivan asked how far out is the sewer lines. Mr. Lankford said he is not certain of the distance to connect to the water and sewer. He said the zoning was for commercial use, but without water and sewer the uses are limited.

Commissioner Ward said the Town of Knightdale does object to the proposal and asked if staff had discussed the proposal with the town staff. Mr. Lankford said discussions have been made with staff. He said it is realized that the types of usage is not realistic in the absence of water and sewer. She said that if the town wanted to use the site for a residential area, would uses allow for this.

Commissioner Sullivan asked if the item could be delayed until the town could respond.

Mr. Scott Warren, County Attorney, said that the item could be delayed to a future meeting until comment could be obtained from the Town of Knightdale.

Commissioner Holmes indicated that she supported delaying the item until the town could respond.

Chairman West said that relationships with the municipalities are important and suggested a delay of the item until the Town of Knightdale could provide comment.

Vice-Chair Hutchison moved, seconded by Commissioner Burns, to defer consideration until the July 5, 2016 Board of Commissioners meeting. The motion passed unanimously.

15. [Public Hearing on Proposed Town of Fuquay-Varina Extra Territorial Jurisdiction \(ETJ\) Extension Request of 22 Acres](#)

Attachments: [FV ETJ Item Summary](#)
 [ETJ Presentation](#)
 [Town of Fuquay-Varina Resolution & Map](#)
 [Wake County ETJ Criteria](#)
 [FV-ETJ 2016 Staff Report](#)
 [Town of Fuquay-Varina Future Land Use Plan Map](#)
 [FuquayETJ Utility Map](#)
 [PB Minutes 5-4-2016](#)
 [WC-FV Resolution](#)

Mr. Brian Coates, Wake County Planner, shared the information for the Fuquay-Varina ETJ.

- ✓ Holly Springs ETJ- Richard Mullins parcel was removed, as the parcel had a split jurisdiction
- ✓ Holly Springs and Fuquay-Varina Town Councils adopted new Annexation Boundary Agreement on January 4, 2016 to address

Mullins parcel

- ✓ Review Fuquay-Varina ETJ Extension Request

He shared information about the purpose of the ETJ and the municipal criteria.

PURPOSE

Extraterritorial Jurisdiction (ETJ) provides municipalities control over development in areas expected to be within their jurisdictions in the near future

MUNICIPAL POPULATION CRITERION

With approval of the board of county commissioners: 10,000 to 25,000 people = ETJ extension up to 2 miles from current corporate limits [satellites excluded]

Certified 2014 Population- 21,796

Note: *Annual population estimate certified by the State*

He shared information about the parcel.

- ✓ Entire parcel is 44.5 acres
- ✓ Parcel was split between Town of Fuquay-Varina ETJ & Holly Springs Urban Services Area
- ✓ Property owner would like parcel all within one jurisdiction
- ✓ On April 19, 2016 Fuquay-Varina Town Council requested ETJ on the remaining acreage of 22 acres
- ✓ Surrounded on three sides by Fuquay-Varina town limits and ETJ

He shared information about the ETJ request.

- ❖ Public input is encouraged throughout the process from town meetings, planning board and Board of Commissioners
- ❖ Wake County Land Use Plan contains seven criteria used to evaluate ETJ proposals

He shared information about the adopted criteria.

- **Criterion 1- Classification as Urban Services Area** (Long-Range, Short-Range, Annexation Boundaries)
- **Criterion 2- Commitment to Comprehensive Planning** (Land Use Planning & Capital Improvement Plan)
- **Criterion 3- Adoption of Special Regulations** (Watershed, Highway Overlays, Historic Preservation)
- **Criterion 4- Municipal Water and Sewer Service** (Water & Sewer service planning and construction)
- **Criterion 5- Evidence of Feasibility for Urban Density** (Land

Use Plans, Development Patterns, Growth)

- **Criterion 6- Annexation within Ten Years** (Annexation Policies and History)
- **Criterion 7- Existing ETJ's** (Recent Annexations/Current ETJ)

He shared the staff findings.

1. The Towns of Holly Springs and Fuquay-Varina adopted a new annexation boundary agreement on January 4, 2016
2. The Town of Fuquay-Varina request for 22 acre ETJ Extension is in accordance with North Carolina State Law 160A-360 Article 19
3. The Town of Fuquay-Varina request for 22 acre ETJ Extension complies with Wake County Land Use Plan's seven criteria for ETJ Extensions
4. The Town is experiencing growth in its Short & Long Range Urban Services Areas

Chairman West opened the public hearing.

No one came forward.

Chairman West closed the public hearing.

Mr. Coates said planning staff requests that the Board of Commissioners recommend approval of the Town of Fuquay-Varina's 22 acre ETJ extension request as presented.

Mr. Swanstrom said that on May 4, 2016, the Planning Board voted 9-0, that the Board of Commissioners adopt the Town of Fuquay-Varina ETJ request of 22 acres as presented.

Commissioner Burns moved, seconded by Commissioner Calabria, that the Board of Commissioners hold a public hearing and adopts the attached resolution granting the Town of Fuquay-Varina ETJ extension. The motion passed unanimously.

The meeting went into recess for a 10 minute break. The meeting reconvened.

16. [Wake County Public School System CIP 2013 Reallocations and Appropriations \(First Reading\)](#)

Attachments: [1st Reading Item Summary](#)
 [Final WCPSS Presentation](#)
 [BOC Resolution](#)
 [CIP 2013 Appropriation Summary as of 7.5.16](#)
 [WCPSS Resolution](#)

Mr. Joe Desormeaux, Wake County Public Schools Assistant for Facilities, shared the key drivers in the request.

- Appropriate funding for Apex Friendship Middle prior to bidding
- Appropriate startup design funds to begin designs for next round of schools
- Reallocate funds from projects that bid under assumptions to projects that bid over assumptions or are anticipated to need additional funding.

Mr. Desormeaux shared the schedule and a chart of the breakdown of the funding.

The Board received the information from the Board of Education on requests for reallocations and appropriations in CIP 2013. If there are no outstanding questions, the Board of Commissioners will be asked to approve the action items on July 5, 2016.

17. [Adoption of the Fiscal Year 2017 Budget and Project Ordinances and the Personnel Authorization Ordinance](#)

Attachments: [Budget Adoption Item Summary.docx](#)
 [01 General Fund Operating Budget Ordinance.docx](#)
 [02 Purpose and Function Primer.docx](#)
 [03 Debt Service Fund Ordinance.docx](#)
 [04 Fire Tax District Project Ordinance.docx](#)
 [05 Major Facilities Project Ordinance.docx](#)
 [06 Solid Waste Enterprise Ordinance.docx](#)
 [07 South Wake Landfill Partnership Fund Ordinance.docx](#)
 [08 Corporate Fleet Fund Ordinance.docx](#)
 [09 Human Services Transportation Project Ordinance.docx](#)
 [10 CIP Project Ordinance.docx](#)
 [11 WCPSS CIP Project Ordinance.docx](#)
 [12 Housing and Community Revitalization Project Ordinance.docx](#)
 [13 Capital Area Workforce Development Project Ordinance.docx](#)
 [14 Grants and Donations Project Ordinance.docx](#)
 [15 Personnel Ordinance.docx](#)

Mr. Hartmann said the budget presented today is \$1.2 billion. The board

has held public hearings on June 6, and there will be more public comment today. He said the budget is \$238,000 greater than the recommended budget and that reflects some added revenue sources. This reflects a 1.35 cent property tax increase which brings the property tax rate to 60.05 cents per 100 property valuation. He said it also increases the fire tax district rate to 9.6 cents per 100 dollar property valuation and it maintains the household disposal fee of \$20 per household per year.

Commissioner Burns said he wanted to draw attention to 7-year CIP that is being met with approval in one of the ordinances. The ordinance recognizes the school board and all the work they have done with county staff to develop a reasonable 7-year CIP plan taking into account the county's debt capacity and the overwhelming needs for new school construction. He said the board knows where the funding is coming from for the next two years and what projects are on the horizon for the next 3-7 years. He said the board knows what projects are on that list. He said this is a new way of addressing school construction needs and is a new way of collaborating between the boards and staffs. He praised the Board of Education for working with the Board of Commissioners because it is something both boards have wanted for some time. He said he was enthusiastic to vote in favor of the budget today.

Commissioner Ward said she had agonized with her thoughts about the budget for several weeks. She said for 28 years she has supported the school board and the budgets. She said given Wake County has grown so rapidly she feels the board should attempt to provide the school board with monies to operate and move ahead. She said that she feels strongly that the board should provide at least \$5 million more to the school system to assist with the growth issues. She said they have growth issues that never come to the surface. She said she had a conversation with another county about how many schools Wake County builds each year and they were shocked at the number.

Commissioner Ward moved, that the Board of Commissioners add \$5 million more to the budget for the school system.

Mr. Scott Warren, County Attorney, clarified the motion made by Commissioner Ward is to amend the manager's recommended budget as follows:

That the Board of Commissioners adopt the following Fiscal Year 2017 budget-related ordinances:

Operating Budget Ordinances

- **General Fund Annual Operating Budget as recommended by the manager increased by an additional \$5 million with an**

increase in the tax rate from 60.05 to 60.41. With the remaining ordinances as follows:

- Debt Service Fund Annual Operating Budget
- Fire Tax Fund Annual Operating Budget
- Major Facilities Fund Annual Operating Budget
- Solid Waste Enterprise Fund Annual Operating Budget
- South Wake Landfill Fund Annual Operating Budget
- Corporate Fleet Fund Annual Operating Budget
- Human Services Transportation Fund Annual Operating Budget

Capital Improvement Fund Project Ordinance, inclusive of:

County Capital Projects Fund

Fire Tax District Capital Projects Fund

Major Facilities Capital Projects Fund

Solid Waste Capital Projects Fund

Wake Technical Community College Capital Projects Fund

Wake County Public School System Capital Projects Fund

Project Ordinances

- Housing and Community Revitalization Fund Project Ordinance
- Capital Area Workforce Development Fund Project Ordinance
- Grants and Donations Fund Project Ordinance

Personnel Authorization Ordinance

Commissioner Ward moved, seconded by Commissioner Holmes, that the Board of Commissioners adopt the following Fiscal Year 2017 budget-related ordinances with the changes as stated above. Chairman West called for a roll call vote. The vote was as follows:

Commissioner Calabria - Nay

Commissioner Holmes - Yay

Vice-Chair Hutchinson - Nay

Commissioner Sullivan - Nay

Commissioner Ward - Yay

Commissioner Burns - Nay

The motion failed by a vote of 5-2.

Commissioner Burns moved, seconded by Commissioner Sullivan, that the Board of Commissioners adopt the following Fiscal Year 2017 budget-related ordinances removing the Wake Count Public

School System Capital Projects Fund:**Operating Budget Ordinances**

- **General Fund Annual Operating Budget**
- **Debt Service Fund Annual Operating Budget**
- **Fire Tax Fund Annual Operating Budget**
- **Major Facilities Fund Annual Operating Budget**
- **Solid Waste Enterprise Fund Annual Operating Budget**
- **South Wake Landfill Fund Annual Operating Budget**
- **Corporate Fleet Fund Annual Operating Budget**
- **Human Services Transportation Fund Annual Operating Budget**

Capital Improvement Fund Project Ordinance, inclusive of:**County Capital Projects Fund****Fire Tax District Capital Projects Fund****Major Facilities Capital Projects Fund****Solid Waste Capital Projects Fund****Wake Technical Community College Capital Projects Fund****Project Ordinances**

- **Housing and Community Revitalization Fund Project Ordinance**
- **Capital Area Workforce Development Fund Project Ordinance**
- **Grants and Donations Fund Project Ordinance**

Personnel Authorization Ordinance**The motion passed unanimously.**

Commissioner Calabria said that he supports the budget that the board passed. He stated that he feels strongly that it reflects our priorities as commissioners representing the county and meaningfully advances the priorities and board goals that the board has articulated for the last year. He highlighted the advances the budget has made in public health and safety. He said there is improvement in the sheriffs' office for the citizens, deputies, jail staff, and people in Wake County's care and custody. Additionally, the county is allocating more money toward mental health especially in the jails. He said the county has a long way to go but this is a meaningful step forward. With additional funding, the county can better identify and address mental health challenges and the resources inmates need upon entering jail and reentry into society. He said this is important for public safety but also for those who are disproportionately suffering from mental and behavioral health challenges. He said it will decrease recidivism and will impact our most

critical services.

He highlighted what the county is doing for fire service. He said it is obvious that the county fire fighters should have annual physicals, and this budget will allow for that. He said they should have current breathing apparatuses, and this budget will allow for that. He said the funding also trains firefighters more effectively and improves retention in Wake County. He said they are pay increase needs for firefighters and it was time to make meaningful changes.

Commissioner Calabria highlighted what the county is doing for the youngest citizens. He said this year first and foremost is the groundbreaking way of addressing school needs. The county is increasing per pupil expenditures which is a step forward. The county is expanding support for smart start which is important because it improves the outcomes of the children. The county is expanding support for universal breakfast, school pantries, and other things that advance food security. It is known that when a child goes to school hungry they don't perform as well academically. He said he was confident this program will improve student outcomes. He said the county is also funding 13 new positions to help tackle child welfare needs. These caseworkers care for kids every day. The funding will help the county function more effectively. He said school nurses have been added, Arts funding, and Wake Tech and Wake County is stepping forward comprehensively. He said he was pleased; as this represents what the board has discussed for a while. He said this is another budget in a many year saga and each year the board will move forward and will continue to do great work.

Commissioner Holmes said balance is the key word. She said it is the county's responsibility to balance needs and expenses of the county against what the board believes taxpayers can bear. She said she was pleased with the County Manager's budget. She said the road always leads back to children and supporting families. She said the budget can be summarized in terms of dollars and cents. She said that she looks at this budget and ask if we are changing lives and are these dollars and cents going to make a difference. She said there has been a 23 percent increase in the number of homeless students within Wake County Public Schools. Poverty is increasing and children are hungry and homeless. She said that she is proud to serve on Wake County Smart Start. She said last year for the first time the board supported early childhood development. Facts support the financial investment and the returns demonstrate the benefits of this support. She said as Commissioner Calabria noted, when children are hungry they lag in their ability to perform at school. Within this budget, the board initiated a pilot program to put school pantries in high schools in some the most needed areas within the county. In addition, the county is supporting the food bank. She said it is difficult to learn if you are sick. The county is supporting a health clinic at Dorcas Ministries. In 2011, the North

Carolina General Assembly stopped funding drug treatment courts. Many courts shut down and a few are running on fumes. She said her colleagues stepped up and prioritized this effort and are picking up the slack. She said that she prefers that more money be given to the school system but is content in the fact the board is taking a whole child approach. The county is working to help children at all levels including making sure when they are in class they aren't hungry. The county is supporting children at all levels from early child, through Wake County Public School System and Wake Technical Community College. The public will see the board work harder to address affordable housing, trying to reach those kids living in hotels in Wake County. The board is focused on getting families the food they need and the housing they require. She said that she believes this budget accomplishes that whole child approach, and can support it.

Vice-Chair Hutchinson thanked the Manager and staff for putting together what he considers a forward thinking budget that moves Wake County forward. He said it speaks to the values that the board supported during the election. He said the board discussed this Monday at the Work Session. He said at that Work Session the board discussed values and goals that surround community health, public education, social mobility, vitality, and public safety. The board discussed paying employees not only the 3 percent performance improvement but a living wage, which is capsulated at \$14.25 an hour and will impact 457 employees. He said this will reduce turnover at entry level positions and help employees take better care of families and themselves. He said the board has discussed food security and expanding universal breakfast programs so children can start school ready to learn because no child should go hungry in Wake County. He said the board used ABC Commission funds to continue the Wake County Drug Treatment Court which is doing great work and helping keep some of our most vulnerable citizens clean and stable. He said the board discussed using funds to expand the Food Bank of Central and Eastern North Carolina serving 34 counties, where 650,000 struggle to have access to adequate food. He said the board discussed funding Dorcas Ministries and their new medical facility in Western Wake County. The board discussed Smart Start ensuring that kids begin school ready to learn. He said the board discussed working with the Board of Education for not only funding their operating budget with a 20 percent increase over the last two years, but implementing the first 7-year rolling CIP budget that develops a plan to renovate existing schools and build new ones, of which the first two years plans are fully funded. He said this budget speaks to what the board values as commissioners and what our community believes in. He said the board believes in economic vitality but also caring for the vulnerable, supporting education including future capital needs, providing public safety while also giving our most vulnerable citizens a healthier, happier, more prosperous life. He said these goals speak to

the qualities of Wake County, and show why it is the second fastest growing in America today. He said today's budget makes me smile, knowing our citizens will be better taken care of, better paid, and better educated. He said a vote for our new transit plan will mean better transportation options and mobility. He said the budget is forward thinking.

Commissioner Sullivan said in the past three years, the county has expanded the number of school nurses by 10 each year. She said when the program first started, the county had 1 nurse per 2300 students, so even with the opening of the new schools, she feels the county has made great strides in providing students with nursing care. She said this is her fourth budget as a commissioner and this is the first one that the board has substantially increased our mental health funding. She said the board has worked with partners including Wake Directors, Criminal Justice groups, hospitals, NAMI, and Alliance Behavioral Health Care. Similarly to the good work in the school system with long range funding of the capital building programs, the county is taking a long range collaborative approach to mental health and substance abuse programs. She said there are long-range plans to build more crisis facilities for adults and children, and the Alliance facilities should go online in 2017. She said the children's crisis depends on the state, and if they continue to cut Alliance's funding this will be problematic. She said the Wake Directors have been focusing on additional supportive need for housing for our citizens cycling in and out of our jails and our hospitals, to enable them time to recover. She said this will keep the frequent users of the crisis system stable and in recovery will provide extra capacity to crisis system and will cut down abnormal wait times at WakeBrook and hospital emergency rooms. She said the county can move these individuals into more therapeutic facilities. She said the county needs to move beyond crisis maintenance and focus on keeping people well and successful in the community. She said this work has been going on for a year and will hopefully have a comprehensive plan for next years budget. She said this will be an effort that will involve many community partners. She said the county needs to address the fact that the Wake County Detention Center is now the largest mental health facility in the state and the numbers of their inmates diagnosed with mental health and substance abuse issues has increased dramatically. She said every day between 65-75 percent of the persons within the jail have a diagnosed mental health or substance abuse disorder. The county must make sure they are safe in our custody and can receive psychiatric treatment. The county must make sure there are discharge plans for them so they can get proper substance abuse and mental health treatment upon release. The investments in the jail will provide more psychiatric services, and will finally have the psychiatrists to work on weekends to treat our patients. She said the county will be able to have staff do psychiatric screenings right at bookings, so that services can be

provided during their stay, and discharge plans can begin much earlier, prior to discharge. Increased staff has been added in the detox unit because there are substantial increases in significant substance abuse issues. The county will need to address this growing problem especially with the opioid and heroin abuse in our county and community in the coming years. Outside of the jail the county invested \$500,000 in increased open hours of our free access clinic so that citizens can receive the screening services and the medications they need on the same day. The county has also increased our advance paramedic program by three more advanced paramedics. In the last two years, the county has seen increases in mental health cases, 700 more than there were two years ago. Increasing the county's paramedic program will allow citizens to be treated more adequately and put into a more appropriate facility than jail or the hospital emergency rooms. She said it would be far preferable to have these investments in the community and not in jails. She said the state has cut \$700 million from the mental health system over the past five years. The county is left with a broken system that is overly reliant on jails and emergency rooms. She said that she is optimistic that the hard work performed by the community and in the county more will be done next year and significant improvements will be made to the system going forward.

Commissioner Ward said she was disappointed that she couldn't get more of the board to support giving the schools more money, she is in favor of the proposed budget for many reasons. She thanked Manager Hartmann and the staff for their time and effort. She said the budget is a lengthy process and does not occur overnight. She said there are many needs in the county. She said the board has heard from nurses, and those who serve the elderly that there are many who need services. She said when she looks at the budget and the opportunity to provide services, she feels assured that the county has moved in the right direction. She said that she spoke to a nurse today who works in the infant unit and that giving babies a positive entrance into the world and finding medicine for them is very special. She said that she has been lobbying for school nurses for many years. She said that she remembers the first school counselor that came to her children's elementary school, and it was wonderful. As we look at all we are doing together, the opportunities to help, the board has supported many including the North Carolina Symphony and other programs. She said that Wake County is a wonderful place.

Commissioner Burns said he echoed the concern for balance from Commissioner Holmes as it is something the board must keep in mind. He said the county has a responsibility to deal not only with the fiscal budget for 2017 but also to plan ahead knowing what is needed in the future and what the board is going to ask our citizens to pay for in the coming years. He said the board must be cognizant of their ability to do

so. He said the board must understand this budget, with its increase over the revenue neutral rate, includes a tax increase. He said Wake County is lucky because the revaluation came as the market heated up. It has heated up more since completion; as a result many areas saw no tax increase since 2008, thus the lower rate even with the Manager's recommended increase may result in a lower tax bill. Many other areas of the county have seen growth in property values that includes many areas that are inhabited by some of our county's most vulnerable citizens. An increase in tax valuation does lead to increased pressures for gentrification in those areas, before the county has adequately addressed ways to confront that process and the pressure it places on those communities. He said he was sensitive to that and have considered that when approving this budget. He said the board has committed to invest more and to increase the tax rate to provide more investment in our county's schools. He said this budget continues our historically high level of support for Wake County Public School System, it is \$69.5 million higher than two years ago, and in two years from now it will be \$114 million higher than the previous budgets. He said that is a 20 percent increase in funding for the school system in two years. No other area of county has seen such an increase. He said that he looks forward to continuing those increases over the coming years, but the board will proceed with an eye on the rest of responsibilities for the capital of county government. He said this budget begins to address a mental health crisis and a substance abuse crisis that is in the community and will only get worse unless it is addressed. He said WakeMed's emergency room has been closed at times, and people deferred because mental health crisis patients are occupying the emergency room beds. He said the crisis must be addressed. The fact that the largest mental health institution in North Carolina is the county jail, is an embarrassment to the county and the state, and one that this budget finally begins to address. He praised the manager and staff for doing that. The budget finally begins to address the pay and operations budgets of our various fire tax district fire departments. He commended the work of staff and Commissioner Calabria. He said this is a huge step forward in regards to the board's depth of coverage and professionalism in these departments and will pay dividends in the lives and well-being of our citizens in the districts and will pay insurance dividends in the future. It also provides a significant expansion of the health and human services delivery into western Wake County through Dorcas Ministries' new Western Wake Center. He said that he is excited to see the expansion of those services, especially for those who may be unable to get downtown. He said that he will support tax increases for programs that have demonstrated such worth. He said that he supported the North Carolina Symphony for its concerts for school children and the United Arts for its Wheels On The Bus program, which allows children at high need schools, attend a significant cultural event every year. He said these programs spark dreams and he is happy to support them and will

do so in the future. He said he would support this budget because he believes that it goes back to the goals and ideals of the county. He said budgets are a moral document and indicate the direction of the county.

Chairman West said this budget shows the heart of change of this particular board. He said that he has seen a positive shift on this board. He said many talk about doing the right things or doing things right. He said this board is doing both. He said this board has tried to know what the right things are and we are not doing this in reverse. He said this budget focuses on people and how they can be served and is an indication of growth and maturity of our own County Commissioners. We have moved to great governance and great government. This budget reflects a comprehensive approach. He said the budget has an emphasis on vulnerable individuals and communities in our society, and the issue of poverty. He said at a recent state of the county address, I mentioned that Wake County has more people below the poverty level than there are in Rocky Mount, North Carolina. He said sometimes we forget there are many persons with need, and are no better than the least of these. He said the county has moved to a different level of support for schools and our movement will help address school achievement gaps. He said it is the hope that the county can play a key role in supporting those social and economic ills that need addressing. He said the board will want to uplift people who need help, and poverty is the bottom line. He thanked the County Manager for lifting this issue up, and looking long-term at strategies for school budgets. He complimented staff for their work with the 7-year CIP. He said the board can become comprehensive in the approach. The board has created partnerships and many partners are pitching in, from non-profits and private businesses, all tying back to the vision of this board. He said the board must continue to work as a team to benefit the community as a whole.

Commissioner Burns moved, Commissioner Calabria seconded, that the Board of Commissioners adopt the Fiscal Year 2017 Wake County Public School System Capital Projects Fund. The motion passed unanimously.

Vice-Chair Hutchinson said regarding the Wake County Public Schools CIP process, it is a historic day. He said when board members ran for office, board members made a distinction between ourselves and the majority on the board at that time and the relationship that existed with the Board of Education. He said that both boards needed to move more collaboratively and that is exactly what has happened over the last year and half. He said for the first time, the board has begun a planning effort for a 7-year rolling plan for the educational needs of the system. For the first time, all parties can plan for future needs, instead of bond crisis measures. He said that many of the comments he has heard from

citizen's concern expansion and renovation, and that is exactly what this CIP is about. He said that he was excited about endorsing the plan and fully funding the plan for the first two years. The board will continue to work with partners to see how to best fund the remainder of the plan. He said this is a great day representing partnership and collaboration; the board look forward to conversations on how to meet the needs of our students in the long and short-term, through thoughtful intentional and careful planning. He said that moving from consternation to collaboration is important for everyone.

Commissioner Holmes said the 7-year CIP provides long range planning and predictability. She pointed out the lack of predictability coming from the General Assembly. She said the choices shouldn't have to be teachers or Teacher Assistants, technology or textbooks. She said for the board, it shouldn't have to be education or human services. She said the lack of state funding for schools is crushing local government. She said the weight is not lifted for the county, but commissioners need the North Carolina General Assembly to step up and do their part as well.

Commissioner Calabria echoed the thoughts of Commissioners Holmes and Hutchinson. and thanked the County Manager, staff, and school superintendent for not only their work on CIP but work they did along the way. He said these are math and judgement decisions, and there is much to be proud of the level of collaboration. He said the board has used the CIP to signal the importance of this. He said the plan will result in a more predictable, transparent way to build schools. He said the board has excelled in realizing growth and being transparent.

Commissioner Ward said the Fire District and Capital Projects are important. She said that even though her fire insurance is more expensive she had to accept that, but as the years have passed she has seen great things as a result.

Chairman West commended staff for the work on the budget. He said some have said "perfect is the enemy of good," and the board's goal is to "be as good as we can, but we cannot be perfect."

.

Appointments

18. [Citizens' Energy Advisory Commission](#)

Attachments: [Item Summary.docx](#)
 [members.docx](#)
 [applicants.pdf](#)
 [CY2016 Energy Commission Attendance.xlsx](#)
 [CY2015 Energy Commission Attendance.xlsx](#)

Vice-Chair Hutchinson nominated Mr. Neil Sauer and Ms. Paula Thomas for appointment.

Vice-Chair Hutchinson moved, seconded by Commissioner Burns, Enter Recommended Action Here The motion carried by the following vote:

Aye: 7 - Chairman West, Vice-Chair Hutchinson, Commissioner Burns, Commissioner Calabria, Commissioner Holmes, Commissioner Sullivan, and Commissioner Ward

Closed Session

Mr. Scott Warren, County Attorney, said there is a need for a Closed Session to receive advice from the County Attorney in regards to file number USDC-EDNC 15-CT-3107FL pursuant to NCGS 143-318. 11 (a) (3). He said that attendance is limited to staff under the Attorney Client Privilege.

The meeting went into recess and the meeting reconvened.

Commissioner Burns moved, seconded by Commissioner Sullivan, to go into Closed Session. The motion passed unanimously.

After returning from closed session, Commissioner Ward moved, seconded by Vice-Chair Hutchinson, that the Board of Commissioners approve a settlement in USDC-EDNC 15-CT-3107FL in the amount of \$150,000 subject to terms and conditions approved by the County Attorney.

Adjourn

Commissioner Ward moved, seconded by Vice-Chair Hutchinson, to adjourn the meeting. The motion passed unanimously.

Respectfully submitted,

Denise M. Hogan, NCCCC
Clerk to the Board
Wake County Board of Commissioners