Item Title: Proposed 2021 Limited Obligation Bonds not to exceed \$377,185,000

Specific Action Requested:

That the Board of Commissioners adopts the attached resolution which:

- 1. Makes certain findings and determinations regarding the proposed issuance of Limited Obligation Bonds ("2021 LOBs") not to exceed \$377,185,000;
- 2. Schedules a public hearing to begin January 19, 2021 regarding the County's proposed bond issuance; and
- 3. Approves the filing of application to the Local Government Commission for the approval of the financing arrangement.

Item Summary:

- Purpose: When the County seeks to issue limited obligation bonds, Board approval is required under *NC G.S. 160A-20*. This is first of three consecutive required Board actions for authorization of proposed 2021 LOBs with final action to be considered at February 1, 2021 Board meeting.
- Background: In 2017, the Board authorized a \$334,349,000 short-term draw program with Wells Fargo (aka "2017 Draw Program") to fund certain and respective WCPSS and WTCC capital needs for FY2017 and FY2018. In 2018 the Board authorized a \$55,317,000 extension to the 2017 draw program, increasing total authorization to \$389,666,000 to fund certain and respective WCPSS and WTCC capital needs for remainder of FY2018.

In 2018, the Board authorized a separate \$380,518,000 short-term draw program with Bank of America (aka "2018 Draw Program") to fund certain and respective entire FY2019 capital needs for WCPSS and WTCC (the 2017 Draw Program and 2018 Draw Program referred to collectively as "the Draw Programs").

Proposed 2021 LOBs is a take-out financing to convert drawn portions, and certain undrawn portions, of the Draw Programs to permanent limited obligation bonds. Because the County's draw programs and LOBs financings each require pledged collateral as stipulated in *NC G.S 160A-20*, Barton Pond Elementary School, Neuse River Middle School, and Fuquay Varina High School, which are now subject to the County's existing Deed of Trust collateralizing the Draw Programs, will be made subject to the County's Master Deed of Trust collateralizing its LOBs issuances.

Proposed 2021 LOBs is consistent with current County practice of utilizing short-term construction period draw programs and then, from time to time and as appropriate, converting into permanent bonds. This will be the final planned take-out bond financing for the 2017 Draw Program (prior 2018A LOBs in June 2018; 2019 LOBs in June 2019), and the final planned take-out bond financing for the 2018 Draw Program (prior 2019 LOBs in June 2019). As such, the Draw Programs will be retired. There are no new projects associated with proposed 2021 LOBs as all projects were previously authorized and appropriated under the Draw Programs.

- Board Goal: Proposed Board action complements the Board's Education initiative **E2.1.** Implement financing strategies to address needs identified in the Capital Improvement Plan.
- Fiscal Impact: Proposed 2021 LOBs are anticipated in the County's Debt & Capital Model and associated future debt service has been incorporated into existing FY 2021 Debt Service Fund Budget.

Additional Information:

Since 2016 the County has successfully executed the cashflow-saving strategy of utilizing short-term construction period draw programs for a 4 to 5-year period and then refunding the draw programs with permanent bonds at appropriate intervals along the way. Current estimates of total realized cashflow savings since 2016 exceed \$100 million. Proposed 2021 LOBs will convert drawn portions, and certain undrawn portions, of the Draw Programs to permanent bonds as planned in County's Debt & Capital Model.

2017 Draw Program Capital Projects

Capital projects originally identified to be funded by the \$389,666,000 authorized under the Wells Fargo draw program are as follows:

WCPSS	Prior Amended
NEW SCHOOLS	Budget
South Lake Elementary	\$ 1,000,000
Alston Ridge Middle	60,365,156
Willow Spring High	89,211,346
High School -H15 (Capital Blvd)	65,213
Parkside Elementary	2,000,000
Barton Pond Elementary	36,087,976
REPAIRS & RENOVATIONS	
Apex High	95,386,246
Vandora Springs Elementary	33,679,000
East Wake Middle	1,000,000
Fuquay Varina High	2,200,000
Fuller Elementary	2,000,000
York Elementary	2,000,000
West Millbrook Middle	1,934,787
Wiley Elementary	7,388,112
OTHER	
Public Infrastructure	5,495,291
Property Acquisition	10,000,000
Program Contingency	199,849
Total WCPSS	 350,013,000
wtcc	Prior Amended
NEW FACILITIES	Budget
RTP Classroom Building 2	6,926,220
Renovation of Power Mechanics	2,495,380
NWC Automotive & Collision Repair	6,270,060
REPAIRS & RENOVATIONS	
Campuswide R&R, Alterations, Minor Capital	6,172,589
Campuswide Infrastructure Upgrades	14,937,900
OTHER	
Main Facilities Mgmt. & Warehouse Building	2,849,610
Total WTCC	 39,652,000
Total Projects - 2017 Draw Program (rounded)	\$ 389,666,000
Prior Permanently Financed by 2018A & 2019 LOBs	\$ (326,000,000)
Portion to be Permanently Financed by 2021 LOBs	\$ 63,666,000

The proposed 2021 LOBs will convert to permanent bonds the drawn amount of \$42,940,918 plus undrawn amount of \$20,725,082 for a total of \$63,666,000 under the 2017 Draw Program authorization. The deed for Barton Pond Elementary School will be

released as collateral to the draw program and transferred as collateral to support the proposed LOBs until which time the LOBs debt is fully repaid in FY2038.

2018 Draw Program Capital Projects

Capital projects originally identified to be funded by the \$385,000,000 authorized under the Bank of America draw program are as follows:

WCPSS	P	Prior Amended
NEW SCHOOLS		Budget
Southlake Elementary	\$	39,877,488
Parkside Elementary		22,087,796
Northridge Elementary		25,955,711
REPAIRS & RENOVATIONS		
East Wake Middle		57,932,814
Fuquay-Varina High School		32,654,126
Conn Elementary		21,533,023
Wiley Elementary		18,000,000
Stough Elementary <u>OTHER</u>		11,669,486
Technology Devices		22,200,000
Technology Infrastructure		6,000,000
Program Management		10,244,003
Property Acquisition		10,300,000
School Designs		4,000,000
Life Cycle Improvements		7,000,000
Life Cycle Furniture		1,900,000
Educational Equipment		1,000,000
Environmental / ADA		4,000,000
Program Contingency		9,244,003
Total WCPS	5	305,598,450
wтсс	P	rior Amended
FACILITIES CONSTRUCTION		Budget
RTP - Classroom Building 2		37,068,580
Main Facilities Mgmt & Warehouse Bldg.		16,147,790
Technology Acquisitions & Facility Alterations		10,033,000
Advance Industries Bldg / Parking Deck		3,954,561
SWC Renovation of Power Mechanics		311,520

REPAIRS & RENOVATIONS

Portion to be Permanently Financed by 2021 LOBs	\$ 313,518,000
Prior Permanently Financed by 2019 LOBs	\$ (67,000,000)
Total Projects - 2018 Draw Program (rounded)	\$ 380,518,000
Total WTCC	74,918,795
S. Loop/Tech Road/HWY 401 Imp. & Paving	882,240
Accessibility Upgrades & Ped Bridge	467,931
Security Camera Upgrades	1,400,000
INFRASTRUCTURE	
PHSC Miscellaneous Renovations	210,270
Life Safety Equipment	465,257
Electrical Repairs	836 , 849
Envelope Upgrades	886,500
Elevator Repairs HSB, SSB Passenger, PLM	816,386
HVAC Controls	637 <mark>,</mark> 911
Mech Equip Replacement	800,000

The proposed 2021 LOBs will convert to permanent bonds the drawn amount of \$235,085,722 plus undrawn amount of \$78,432,278 for a total of \$313,518,000 under the 2018 Draw Program authorization. The deeds for both Neuse River Middle School and Fuquay-Varina High School will be released as collateral to the draw program and transferred as collateral to support the proposed LOBs until which time the LOBs debt is fully repaid in FY2038.

Total Funding Needs

Total needs for the proposed 2021 LOBs are not to exceed \$377,185,000 as follows:

2017 Draw Program – Prior Authorized Projects / Drawn Expense 2017 Draw Program – Prior Authorized Projects / Under Construction	\$42,940,918 * 20,725,082 * 63,666,000
2018 Draw Program – Prior Authorized Projects / Drawn Expense 2018 Draw Program – Prior Authorized Projects / Under Construction	235,085,722 * <u>78,432,278 *</u> 313,518,000

2021 LOBs Total Funding Needs (rounded up nearest \$5,000) \$377,185,000

*Drawn Expense / Under Construction amounts are as of December 8, 2020 and will continue to fluctuate up / down until late January 2021. However, the not to exceed total funding needs for the 2021 LOBs will remain \$377,185,000.

The proposed action is the first of three required Board actions for the 2021 LOBs. The second Board action will be to receive public comments as part of Public Hearing at the January 19, 2021 Board meeting. The third and final Board action will be to close the

Public Hearing period and consider approval of final issuance resolution at the February 1, 2021 Board meeting.

At this time, the Board of Commissioners is asked to adopt the attached resolution making certain findings and determinations regarding the proposed issuance of Limited Obligation Bonds to refinance a portion of the County's obligations under installment financing agreements, providing for the financing of the construction and equipping of certain public school and community college facilities, and to finance additional public school improvements; calling a public hearing; and requesting the Local Government Commission to approve the financing arrangement.

Attachments:

- 1. Draft Resolution
- 2. Public Hearing Notice to be published on January 9, 2021