Wake County Construction & Demolition (C&D) Debris Ordinance



June 9, 2025

John Roberson, Solid Waste Management Director

Upcoming BOC Public Hearing

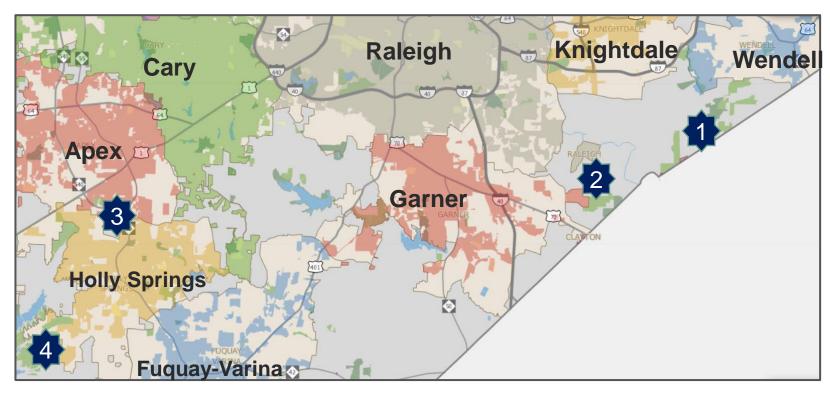
 Shotwell Environmental Park has requested a Public Hearing to consider a modification to their Construction & Demolition Debris Franchise – June 16th

Today's briefing is to provide background on C&D Franchise
 Ordinance due to limited franchise modifications

C&D vs MSW

- Construction & Demolition (C&D) Debris landfills have different design and operational standards than Municipal Solid Waste (MSW) landfills (such as our South Wake Landfill)
 - No household or commercial waste only construction waste such as wood, metal, concrete, asphalt, and other construction materials.
 - Limited or no methane due to landfill contents
 - C&D landfills are not typically built with an impervious bottom liner/barrier
- Homebuilder/contractors make extensive use of the 4 C&D landfills in Wake County

C&D Franchise Background



Four C&D landfills in Wake County

- 1. Shotwell
- 2. Brownfield
- 3. Greenway
- 4. Red Rock
- Initial franchises for all 4 were obtained in 2000-2003 when county closed publicly owned C&D facilities

Status of Current C&D Franchises

| FACILITY | ANNUAL THRESHOLD (Tons) | COUNTIES IN SERVICE AREA |
|----------------|-------------------------------|--------------------------|
| 1 - Shotwell | 365,000 | 8 |
| 2 - Brownfield | 401,500 | 16 |
| 3 - Greenway | 300,030 | 8 |
| 4 - Red Rock | 730,000 | 59 |

Permitting versus Franchise

- NC Division of Environmental Quality (DEQ) is responsible for all landfill permitting under state/EPA guidelines/rules
- Wake County's C&D Franchise required:
 - Change maximum annual tonnage to be buried by the facility
 - Add locations (typically counties) from which waste can be received from
 - Significant changes to the facility's NC DEQ permit
- After BOC review, NC DEQ conducts permitting process to review/approve associated permit changes
- It is important to note that Wake County Planning reviews/approves zoning, special use permitting, etc.

Franchise Modification Process

- Submittal of package to Wake County Solid Waste Division
- Date of public hearing is advertised
- Notice(s) are posted by proponent (on-site, newspaper & package placed at local library)
- Public Hearing via BOCC with first vote
- Comes back to BOCC after 30 days for a 2nd vote on Franchise Amendment (2 meeting requirement is a NCGS requirement)

Prior Shotwell Franchise Modifications

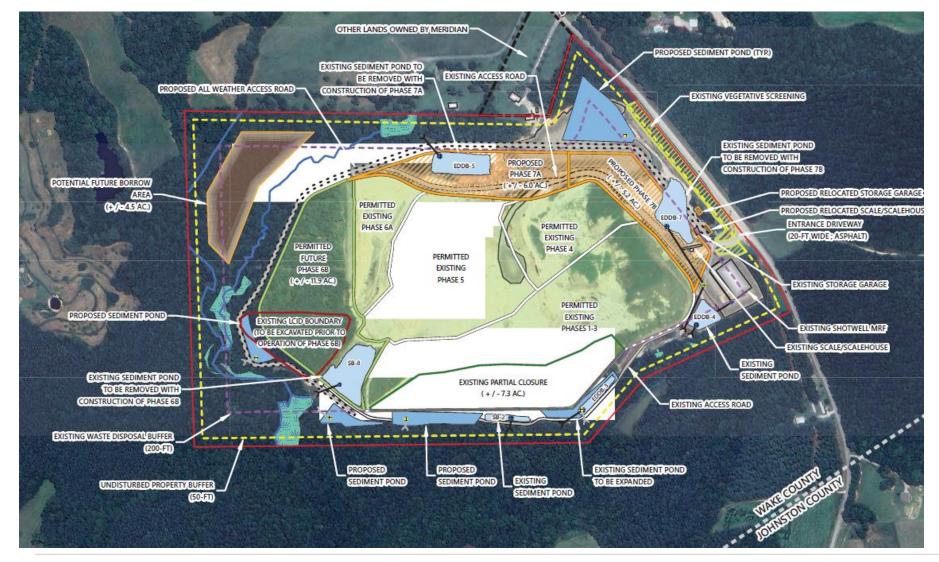
- July 2000 Approved initial franchise request.
- November 2003 Approved amendment requesting an increase in tonnage threshold.
- September 2006 Approved amendment to increase the franchise service area and disposal volume per year (to Wake and Johnston Counties with a maximum of 91,250 tons/year)
- Shotwell (under prior ownership) attempted twice to revise tonnage and failed – 2011 and 2016
- May 2022 (under new ownership) Approved request to increase annual tonnage disposal volume (365,000), add six counties (Durham, Granville, Franklin, Nash, Harnett and Chatham) to the service area and construct a material recovery facility (MRF) to recycle construction and demolition waste

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Current Shotwell Request (Existing Site)



Current Shotwell Request (Proposed)



- Proposed lateral expansion of landfill by 11.25 acres
- Orange hatching represents proposed area
- Improvements to occur on existing property – no additional property needed
- Item advertised in N&O, sign placed at front of site and documents placed in Wendell library per Ordinance

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Subsequent Processes

- If approved by BOC
 - New/amended Special Use Permit must be issued by Wake's BOA
 - New "substantial amendment" permit required by NC DEQ
- As part of this permit review, NC DEQ can request additional information as follows:
 - Additional environmental assessment
 - Traffic study
 - Environmental justice review
 - Financial assurance requirements
 - Others

Questions and Discussion